Introducing the civil society monitoring reports

International Steering Committee meeting of the Decade of Roma Inclusion Zagreb

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THREE WAVES OF EXTERNAL PRESSURE ON NATIONAL GOVERNMENTS

EU pre-accession



- from late 1990s until early 2000s (but still ongoing for countries of the Western Balkan)
- major leverage of pro-Roma actors by incorporating the "Roma issue" in the criteria for EU enlargement
- only Eastern Europe EU candidates

Decade of Roma Inclusion



- 2005-2015
- voluntary commitment by member states
- low influence of NGOs
- comprising
 Western
 Balkans and
 Spain in addition
 ot Eastern
 Europe

EU Framework Strategy

- 2011-2020
- only EU
 member states
 but unclear
 whether
 Western
 European states
 join

AN IDEAL SYSTEM OF INTERNATIONAL MONITORING

	1. INFORMATION GATHERING	BY A COMMITTEE								
(a) state report	(b) parallel report o	f NGOs	(c) other sources of informat							
2. EVALUATION BY A COMMITTEE										
country rapporteurs/task	forces	possible country visit								
	2. COMMENT OF STATE OUT	THE EVALUATION								
	3. COMMENT OF STATE ON T	HE EVALUATION								
	-									
4. CC	DNSTRUCTIVE DIALOGUE (PLENARY S	ESSION OF THE COM	MITTEF)							
between committee and state		NGO input (pre-session, side-event, etc.)								
E 05001	UTION AND DESCRIPTIONS D	· • • • • • • • • • • • • • • • • • • •	ALITUODITU							
5. RESUL	UTION AND RECOMMENDATIONS BY	AN INTERNATIONAL	AUTHORITY							
6.	STATE ACKNOWLEDGES AND PUBLIC	CIZES RECOMMENDA	TIONS							
press conference	translation			NGO dissemination						
7. FOLLOW UP										
state task force	NGO input	follow up rapporteur committe		nittoo vicit						

EXISTING AND POTENTIAL SYSTEMS

annual progress reports

protocol for preparation

and submission

on national and EU levels

Council of EU

separate and explicit

recommendations

concerning

implementation (+EU

2020)

committee to follow up

by country visits and

NGO inputs

	Convention on the Elimination of All Forms of Discrimination against Women	Framework Convention for the Protection of National Minorities	Decade of Roma Inclusion 2005-2015	European Semester (EU 2020)	Stabilisation and Association (EU enlargement)	EU Framework: phase of assessing strategies	EU Framework: ideal assessment of implementation
l. set of international norms	Convention on the Elimination of All Forms of Discrimination against Women	Framework Convention for the Protection of National Minorities	national strategies and actions plans	EU 2020 strategy + Stability and Growth Pact	Copenhagen Criteria + Stabilisation and Association Agreements	EU Framework	EU Framework + National Strategies and Action Plans
II. committee of evaluation	Committee on the Elimination of Discrimination Against Women (18	Advisory Committee (18 experts)	none	cross DG work in country teams supervised by	country desks within DG	non public teams across several DGs	public committee within EC

in the form of

progress report

previously

Decade Watch

in experimental

form at ISC

none

none

none

Reflecting on response

to last Resolution +

states are encouraged

to consult with

minorities

On the situation of

minorities + state

measures + progress +

problems No plenary session but

meeting government

officials during country

visit / periodicity of

reporting is 5 years Committee of

Ministers of the

Council of Europe

Resolution of the

Committee of

Ministers based on the

Opinion of the

Advisory Committee

Seminars with the

Advisory Committee,

setting up of state task

force

Enlargement (?)

none

written

contributions +

consultations

none (?)

Council of EU

country

conclusions and

progress reports

none (?)

National Roma

Integration Strategies

informal mechanisms for

receiving NGO reports

in experimental form at

high level forums in

selected countries

Council of EU

some general

recommendations and

identifying country

specific gaps in strategies

bilateral dialogue

meetings with Member

States

Secretariat-General

National Reform

Programmes

none

none (?)

Council of EU

Commission and

Council

recommendations

National Semester

experts)

According to detailed guidelines 2

parts: Common Core Document +

treaty specific report on the

legislative, judicial, administrative

and other measures adopted to

give effect to the Convention Parallel reports referring to specific

articles of the Convention+ oral

briefing by NGOs during pre-

session working group

3 sessions per year, of 3 weeks

duration each / periodicity of

reporting is 4 years

Committee on the Elimination of

Discrimination Against Women

Concluding Observations by the

Committee acknowledging positive

steps, identifying problematic

areas, recommending practical

steps and changes

Publicizing country observations,

requesting States to provide

information on follow-up, follow-

up rapporteur

III. state report

shadow/parallel

reporting

V. review session

VI. international

authority

VII.

recommendations

VIII. follow up

WHAT IS SHADOW REPORTING?

- Shadow reports are a method for NGOs to supplement or present alternative information to periodic government reports that State parties submit within the framework of international agreements
- Shadow reports cannot substitute quantitative monitoring and evaluation by state authorities but are vital tools to make states accountable.
- Within the EU2020 the compatibility of NRIS with mainstream policies can be assessed, but it does not allow for Roma specific state and NGO reports.
- Shadow reports can channel local knowledge into the policy process and reflect on the real, non-quantifiable social impact of government measures.
- Shadow reports are fundamental tools to involve civil society in the monitoring of policies and to foster the active participation of Roma.

ASSESSING GOVERNMENT MEASURES

- Positive measures of the Roma strategies
- Positive mainstream measures
- Positive but insufficiently designed or implemented measures
- Largely negative measures of the strategy
- Largely negative mainstream measures



www.romadecade.org/civilsocietymonitoring

THANK YOU FOR YOUR ATTENTION

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